

Paul, Que., while the other four are at Dorchester, N.B., Prince Albert, Sask., Stony Mountain, Man., and New Westminster, B.C. During the fiscal year ended Mar. 31, 1927, the average daily population of these institutions was 2,456 and the total net expenditure for the year was \$1,502,034. Statistics of the inmates in custody on Mar. 31, 1927, were given on pp. 1009-1011 of the 1927-28 Year Book.

All female convicts, numbering 27 on Mar. 31, 1925, 34 on Mar. 31, 1926, 39 on Mar. 31, 1927, are kept in the penitentiary at Portsmouth, a suburb of Kingston, where a special wing and staff are maintained for their use and supervision.

Section 10.—The Civil Service of Canada.

Prior to 1882, appointments to the Civil Service of Canada were made directly by the Government of the day. In that year, a Board of Civil Service Examiners was appointed to examine candidates and issue certificates of qualification to those successful at examinations. Appointments, however, were still made by the Government.

The Royal Commission of 1907, appointed to inquire into the Civil Service Act and its operation, reported in favour of the creation of a Civil Service Commission; in 1908 this body was appointed, consisting of two members appointed by the Governor in Council and holding office during good behaviour, but being removable by the Governor-General on address of the Senate and House of Commons. The Civil Service was classified into three divisions under the Deputy Heads of Departments, each division consisting of two sub-divisions, each of these having its scale of salaries. The Commission was charged with the organization of and appointments to the Inside Service (at Ottawa), certain appointments to be made after open competition and others after qualifying tests, also with holding qualifying examinations for the Outside Service (the service apart from Ottawa), from which selections for appointments could be made by the various Departments. All British subjects between 18 and 35 years of age who had resided in Canada for three years were eligible to try these examinations.

In 1918 a third member of the Civil Service Commission was appointed, and by the Civil Service Act of that year the principle of appointment after open competition was applied to the Outside as well as the Inside Service. The Act also provided for the organization by the Commission of the various Government Departments, for the establishing of new rates of compensation, and for the principle of promotion by merit whenever consistent with the best interests of the Service. Provision was also made for preference in the matter of appointment to the Service to be given to qualified applicants who had served in the Great War.

From April, 1924, a monthly return of personnel and salaries has been made by each Department to the Dominion Bureau of Statistics, according to a plan that ensures comparability between Departments and continuity in point of time. The institution of this system was preceded by an investigation back to 1912, the summary results of which are presented in Table 35.

During the war years, as will be seen from Table 35, the number of employees increased very rapidly, as a result of the enlargement of the functions of government and the imposition of new taxes, necessitating additional officials as collectors. Such new services as the Department of Soldiers' Civil Re-establishment and the